I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
89-32 (COR)	Michael F.Q. San Nicolas	AN ACT TO <i>ADD</i> A <i>NEW</i> ARTICLE 17 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE RESPONSIBLE RESERVE FUND.	2:45pm	4/15/13	Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Park, Recreation, Historic Preservation, and Land	5/14/13 2:00 p.m.	05/28/13	Fiscal Notes Requested 04/15/13

Office of URAN THE People

I Mina'trentai Dos na Liheslaturan Guåhan

Senator Vicente (ben) Cabrera Pangelinan (D)

MAY 2 8 2013

The Honorable Judith T. Won Pat, Ed.D. Speaker

I Mina'trentai Dos Na Liheslaturan Guåhan 155 Hesler Place Hagåtña, Guam 96910

VIA: The Honorable Rory J. Respicio
Chairperson, Committee on Rules

RE: Committee Report on Bill No. 89-32 (COR)

Dear Speaker Won Pat:

Transmitted herewith is the Committee Report on Bill No. 89-32 (COR): "An act to add a new Article 17 to Chapter 22, Title 5, Guam Code Annotated, relative to the responsible reserve fund," which was referred to by the Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land.

Chairman
Committee on Appropriations,
Public Debt, Legal Affairs,
Retirement, Public Parks,
Recreation, Historic Preservation
and Land

Member Committee on Education, Public Libraries and Women's Affairs

Member Committee on General Government Operations and Cultural Affairs

Member Committee on Municipal Affairs, Tourism, Housing and Hagåtña Restoration and Development Authority

Member Committee on Health & Human Services, Health Insurance Reform, Economic Development and Senior Citizens

Member
Committee on Aviation, Ground
Transportation, Regulatory
Concerns and Future
Generations

3	TO PASS
	TO NOT PASS
5	TO REPORT OUT ONLY
	TO ABSTAIN
White the second	TO PLACE IN INACTIVE FILE

Committee votes are as follows:

Si Yu'os Ma'åse',

Vicente (ben) Cabrera Pangelinan Chairman

COMMITTEE REPORT ON

Bill No. 89-32 (COR)

Sponsored by Senator M.F.Q San Nicolas

"An act to add a new Article 17 to Chapter 22, Title 5, Guam Code Annotated, relative to the responsible reserve fund."



I Mina'trentai Dos na Liheslaturan Guåhan

Senator Vicente (ben) Cabrera Pangelinan (D)

MAY 28 2013 **MEMORANDUM**

To: All Members

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land

From: Senator Vicente (Ben) Cabrera Pangelinan Chairman

Subject: Committee Report on Bill No. 89-32 (COR)

Transmitted herewith for your consideration is the Committee Report on Bill No. 89-32 (COR): "An act to add a new Article 17 to Chapter 22, Title 5, Guam Code Annotated, relative to the responsible reserve fund," sponsored by Senator M.F.Q. San Nicolas.

This report includes the following:

- Committee Voting Sheet 1.
- Committee Report Narrative 2.
- 3. Copy of Bill No. 89-32 (COR), As Introduced
- Public Hearing Sign-in Sheet 4.
- Copies of Written Testimonies 5.
- 6. Copy of Fiscal Note
- 7. Copy of COR referral Notices of Public Hearing 8.
- Copy of the Public Hearing Agenda 9.

Please take the appropriate action on the attached voting sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact my office.

Si Yu'os Ma'åse'.

Vicente (ben) Cabrera Pangelinan

Chairman

Chairman Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land

> Member Committee on Education. Public Libraries and Women's Affairs

Member Committee on General Government Operations and Cultural Affairs

Member Committee on Municipal Affairs, Tourism, Housing and Hagåtña Restoration and Development Authority

Member Committee on Health & Human Services, Health Insurance Reform, Economic Development and Senior Citizens

Member Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations

I MINA' TRENTAI DOS NA LIHESLATURAN GUÅHAN

Committee Voting Sheet

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land

Bill 89-32 (COR): An act to *add* a *new* Article 17 to Chapter 22, Title 5, Guam Code Annotated, relative to the responsible reserve fund.

Committee Members	To Pass	Not To Pass	Report Out Only	Abstain	Inactive File
Senator Vicente (ben) Cabrer	ra Pangalinan	-	: And the second of the second	***************************************	- AMPLIES - NEW AND A STATE OF THE STATE OF
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Vice Speaker Benjamin J. F.	Cruz	***************************************	***************************************		
Vice Chairman					
Speaker Judith T. Won Pat, I	Ed.D				
Member					
Senator Tina Rose Muña-Bar	nes				***************************************
Member /			/		
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Senator Dennis Rodriguez, Jr	••	/			
Member 5 20 13					
Senator Michael San Nicolas	***************************************	***************************************	***************************************	****************	***************************************
Member					
	***************************************		<u> 5/20/13</u>	***************************************	
Senator Michael Limtiaco			_		
Member			5/24/13		
Senator Tommy Morrison	,				***************************************
Member					



I Mina'trentai Dos na Liheslaturan Guåhan

Senator Vicente (ben) Cabrera Pangelinan (D)

Committee Report

Bill No. 89-32 (COR): An act to *add* a *new* Article 17 to Chapter 22, Title 5, Guam Code Annotated, relative to the responsible reserve fund." sponsored by Senator M.F.Q. San Nicolas.

I. OVERVIEW

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land convened a public hearing on May 14, 2013 at 2:00 pm in *I Liheslatura's* public hearing room.

Public Notice Requirements

Notices were disseminated via hand-delivery and e-mail to all senators and all main media broadcasting outlets on May 7, 2013 (5-Day Notice), and again on May 10, 2013 and May 12, 2013 (48 Hour Notice).

(a) Committee Members and Senators Present

Senator Vicente (ben) C. Pangelinan, Chairman Senator BJ Cruz, Vice Chairman Speaker Judith Won Pat, Member Senator Tina Muna Barnes, Member Senator Dennis Rodriguez, Member Senator Michael San Nicolas, Member Senator Tommy Morrison, Member Senator Michael Limtiaco, Member Senator Tom Ada Senator Frank Aguon, Jr. Senator Tony Ada Senator Aline Yamashita Senator Chris Dueñas

(b) Appearing before the Committee

Mr. Anthony Blaz, Deputy Director, Department of Administration Mr. John Camacho, Director, Department of Revenue and Taxation

Chairman
Committee on Appropriations,
Public Debt, Legal Affairs,
Retirement, Public Parks,
Recreation, Historic Preservation
and Land

Member Committee on Education, Public Libraries and Women's Affairs

Member Committee on General Government Operations and Cultural Affairs

Member Committee on Municipal Affairs, Tourism, Housing and Hagåtña Restoration and Development Authority

Member Committee on Health & Human Services, Health Insurance Reform, Economic Development and Senior Citizens

Member
Committee on Aviation, Ground
Transportation, Regulatory
Concerns and Future
Generations

324 W. Soledad Ave. Suite 100, Hagåtña, Guam 96910

Website: http://senbenp.com

(c) Written Testimonies Submitted

Ms. Benita A. Manglona, Director, Department of Administration

II. COMMITTEE PROCEEDINGS

Chairman Pangelinan: I'm going to go ahead and just take the prerogative as the Chair at the request of one of our members who has to take his son to an appointment. And so, I would like to go ahead and just rearrange the agenda and skip Bill 55-32 and Bill 104-32 at this time, and go to Bill 89-32 and we'll come back to these bills. On Bill 89, is an act introduced by Senator San Nicolas is an act to add a new article 17 to chapter 22 title 5 of the Guam Code Annotated relative to the Responsible Reserve Fund. I have Anthony Blaz from the Department of Administration submitting testimony on this. So if you're going to submit oral testimony, please come forward. We'll give Senator San Nicolas an opportunity to just please give a short synopsis of the Bill. Senator San Nicolas?

(a) Bill Sponsor Summary

Senator San Nicolas: Mr. Chairman, my sincerest gratitude for your accommodations in moving this Bill upward in the agenda and I apologize to everybody who is made to wait. I do have an appointment for my son at 4:45 and so I humbly asked the Chair to graciously allow Bill 89 to be moved up on the agenda. I'm very, very appreciative for his accommodation. Bill 89 was drafted as a result of oversight hearings that we've been having with the Department of Revenue and Taxation that has revealed that over the last ten years the balance in our accounts receivables owed to this government has reached \$179 million. Now what that basically means is that there is \$179 million out there that is owed to the government, owed to our people; it's the people's money and that money is going to be coming in as our Department of Revenue and Taxation is able to collect on this money. Now, as we were evaluating the collections and as I was working with the Chair, I asked to myself, so when this money comes in, where does it go? And how is it factored into our budget and long story short, the budget of the government of Guam is based on projected revenues, it's based on what we anticipate is going to be coming in over the fiscal year. So, when we have accounts receivables, old money, that is expected to come in this government, we don't budget the operations of this government based on that old money because we don't know when it's going to come in. That \$179 million can all come in tomorrow. or it has ten years because of this statute of limitations. So when we have this old money coming in to our government that we didn't budget for, how do we account for where it's supposed to go? And is this old money supplementing what our new money is supposed to be paying for because our fiscal year budget is based on anticipated revenue. Is this old money coming in and covering the current operations of the government when our budgets and our projections are what's actually supposed to be covering the current operations of this government. And so when we discovered that and made these determinations, we understood that it's important for us to differentiate between new money and old money and it's important because if old monies coming in to subsidize current operations that means that we're having budget flaws. It also means that we're using old money that could be used for other purposes to pay for things that new money is supposed to be paying for and that new money is supposed to be there based on

our budgets. So I wanted to introduce this bill so that it would keep old money and new money separate so that we can focus the old money on things that are priorities for our people. And so this bill will create a separate fund that will put the old money, the accounts receivables into that separate fund so we can appropriate it at a later time for later purposes. But we've also taken the next step by identifying what that old money can be appropriated for because when we have old money coming in, and if we are going to be separating it out, we also wanted to make sure that it is going to the priorities that are expressed by our people. So, this bill also identifies the areas that can be appropriated from this separate fund using this old money and the first item is for court ordered amounts owed by the government of Guam. Now we included that as one of the items because a court order amount is usually not anticipated, we don't budget for court orders and so when a court order comes down on this government, we don't want to be using our new money, the money we need to operate today, to be paying for something that we didn't anticipate that's going to create a shortfall in our current budget process. So we want to instead use old money to pay for court orders and those court orders will go to things like the Layon Landfill owners, it can go to things like the money that's owed to the teachers who were furloughed that never got their back pay, it'll go to whatever it is the courts determine are owed by this government that we didn't budget for. That's one item the bill will specify money goes to.

The second item is for prior fiscal year contractual obligations outstanding and payable. If we have money that's owed to a vendor, we want to make sure that vendor's going to get paid. And if that vendor should have paid last year with last year's money and we didn't pay him, and then that old money actually does come into this government, we want to make sure that that vendor is going to get paid. When we don't pay our vendors on time, it makes prices go up in this government, it makes our reputation with vendors go down, and causes vendors to be more hesitant to either give us the best price they have to offer or makes them more hesitant to give us a price at all because they're hesitant to do business with our government. So we want to make sure as old money comes in, we are able to make good in our prior year obligations that are contractually owed or payable.

The third item that we prioritized is prior fiscal year wages accrued and unpaid and this is speaking specifically to our law enforcement personnel. Many of whom are owed pay adjustments that have not been realized. And those pay adjustments should have been paid over the past fiscal years. So if we're bringing in old money from those years that should have been collected, surely that money should go to paying for those people's salaries that have not been adjusted, who should have been adjusted in those prior years. The other item that we identified was prior fiscal year merit pay bonuses that are accrued and unpaid. We've paid merit bonuses to a large numbers of employees but we haven't paid them out to all of our employees. And those merit bonuses are accrued and accumulated over the prior fiscal years but they're going to be unpaid unless we pay them out of our current resources. But we can't be using new money current operational money, to pay for prior fiscal year merit bonuses without hurting current operations. So we want to use old money, the accounts receivables that we bring in to pay these merit bonuses to these people have not received them. We also want to make sure that we prioritize procurement of medical supplies for Guam Memorial Hospital because nobody is going to want to go the hospital and have lack of supplies be a reason why they are not going to be getting the optimum care they deserve. Also being able to use old money to pay for these outstanding obligations to our hospital will help us to catch up with our vendors who are long

overdue in payments from our hospital and catching up with our vendors who supply our hospital will help to bring the price of the goods that are provided to our hospital down. And bringing those prices down would translate into saving to our people and a better operational environment for our hospital. The other item we want to prioritize is education expenses to comply with the adequate education act. The adequate education sets certain parameters in our schools that need to be followed in order to make sure our students are in the best learning environments and getting the best kind of support. But oftentimes, the mandates of adequate education aren't at the question whether or not there is any money. We want to make sure the money is there and oftentimes the provision for adequate education is an issue that is carried over fiscal year into fiscal year so should we pay for adequate education with new money? Or should we pay for it with old money, certainly in the current fiscal year we should pay with it for current fiscal year budgets. But this is a long standing adequate education problem that we still have not addressed, we must be taking our old money to pay for those important expenses. Aside from that, we wanted to prioritize using old money to make long term investments in our community. We don't want to be taking the old money, the accounts receivables, and using it to subsidize current operations which are supposed to have been paid with our current budget. Instead, when we get this new money in, with some projected revenue in, when we comes in when we are finally able to collect on it, we want to put it to good use and we want to make it last. So priority item number 7 is for it to go to capital improvement projects with an estimated useful life of five or more years for agencies dealing with education, health, public safety, or services for the individuals with disabilities. It focuses the money on projects that should last five years or more in health, education, public safety, and people with disabilities. So the money will come in and it will have a lasting impact on those key areas. The other item, item 8, is for the procurement of durable goods with an estimated useful life of 5 years or more. So when this old money comes in, we don't want to spend it on something that's only going to be good for a year or two, we want to make sure we are able to buy long lasting durable goods for health, education, and public safety and what will last five years or more. We're talking about police cars, we're talking about ambulances, we're talking about fire trucks, we're talking about the necessary busses to get our people with disabilities around the island. Those would definitely last five years or more, we have \$179 million of the people's money out there to collect to pay for those long standing procurement items. And lastly, we wanted to use old money to pay for our outstanding debt obligations. We have over a billion dollars in debt that the government of Guam has to pay through the General Fund. Our debt service is going to go up by \$15 million in 2015, we have some balloon payments that are due on these debt items. From what I could recollect, I believe we have an \$8 million balloon payment in 2015 from the Guam memorial hospital loan. So we want to use this old money to make sure we are able to make those payments, because come 2015, when we have a \$15 million debt service bill that gets tacked onto all of our other bills already, where are we going to get that money. That money is there. That money is there in the accounts receivables that we have outstanding, it's the people's money that the Department of Revenue and Taxation is going to continue to work hard to collect. And it's important for us to segregate this money, this old money, from our new money and use it for our old obligations, our long standing priorities, for capital improvements and for durable goods that will last our people for a long time, and to pay down our debt obligations that are going to be coming due and that are going to have to be paid with some money one way or the other. So we introduced this bill to make sure we separate the two and to make sure we prioritize where this money is going to go. Thank you, Mr. Chair.

Chairman Pangelinan: Thank you very much Senator San Nicolas. We'll go ahead then and receive testimony. Please identify for the record and then begin your testimony.

(b) Testimony

Mr. Blaz: Si Yu'os Ma'ase, Mr. Speaker and the rest of the Guam Legislature, Senator San Nicolas, Speaker Won Pat, Senators. Again, thank you for the opportunity. I guess the Director of Administration won't be here today as she had an appointment, but she asked me to speak to provide this testimony on her behalf. This testimony was made on behalf of our Department of Administration in conjunction with our independent auditors, Deloitte and Touche.

[read testimony verbatim on behalf of Ms. Benita Manglona, Director, DOA – see attached]

Chairman Vicente Pangelinan. Thank you and Si Yu'os Ma'ase, Mr. Blaz. Mr. Camacho?

Mr. John Camacho: Thank you Senators, members of the Committee, and Senator San Nicolas, our oversight chair. I have no written testimony but, like Deputy Director Tony Blaz, we are not in support of this bill. I will be submitting a written testimony in the near future, and if there are any questions I would be happy to answer them.

Chairman Vicente Pangelinan: Thank you very and Si yu'os må'ase. Senator San Nicolas did you have any questions?

Senator San Nicolas: Senator Blaz, I appreciate the position of the Department of Administration. I need some clarification, are we or are we not including accounts receivables in our current fiscal year budget?

Mr. Blaz: Director Manglona can speak to that issue. I can ask my staff to provide some responses on that. I was also taking care of three other bills. Accounts receivables are, of course, included in our financial statements and all our records at DOA.

Senator San Nicolas: I understand it's included in the financial statements; we're definitely keeping a running account of it. The reason we introduced the bill, and the underlying thing that I'm trying to correct is are we or are we are not including it in our current fiscal year budget. I appreciate if you're unable to answer the question. I'm sure you can get back to us on that. But if we're not including it in our current fiscal year budget, why are we using old money to subsidize our current fiscal year budget? That is, for me, the real question. The testimony creates a picture that we're going to make money out of thin air. The budget of the Government of Guam, to my understanding, and I'm still learning, is based on projected revenue which means that it is money that we already anticipate coming in, period. So if we are not including accounts receivables in that anticipated money, which we shouldn't be, because we have no idea when it's coming in. It would be very irresponsible from an accounting standpoint if we're budgeting for

money that we don't know is going to actually come in because we haven't collected it timely. If it's not being included in what we are going to be using then how are we accounting for it. The biggest concern for me, as a senator, is that the primary function of a legislative branch is to appropriate money and to appropriate money based on the priorities of the community and if this old money is coming in and is not part of what was originally accounted for when developing this projection based budget then why are we using it to subsidize projected income when we should be using that actual projected income's realized cash to pay for the current operations. It would be better if we could separate the two because it's bad policy to mix money because you don't know if your budgets were adequate or if your true cash position is reflective of sound spending practices. My biggest concern and the reason for introducing the bill is that it creates a very dangerous environment because if we take accounts receivables and lump it into the current budget and if the Department of Revenue and Taxation is able to wave interest and penalties, it creates a dangerous environment where a chief executive, and I'm not referring to this one, but any chief executive can tell people don't pay your taxes this year, we'll collect on it next year and it will just get added in to all the other projected money and I'll have even more money next year then I'd be able to have this year because when we appropriate based on a current fiscal year and that money comes in after that fiscal year that appropriation has been voided with the new budget bill so we have unallocated cash resources coming into the government that could be spent without any appropriation. Is that incorrect? Am I wrong in seeing that?

Mr. Blaz: Depending on what allocated cash resources you're talking about, specifically. I know that everything that has been appropriated by the legislature and approved by the governor becomes a budget that we rely upon, and we do our part to provide the operations of the entire government. Allocated cash resources—usually these are projected during the budgetary process, and things of the sort. Anything specifically we can respond at your request.

Senator San Nicolas: I'm just trying to understand. Let's say hypothetically that we project \$100 million, which does not include accounts receivables because a sound budget should not include ARs, and we actually bring in \$100 million in projected revenue, but we also bring in \$50 million in accounts receivables, which means that the total cash position of the government would have been \$150 million but we only appropriated \$100 million. So where does that \$50 million go? It becomes unallocated cash resources that can be expended without appropriation because it's just gotten mixed in with the entire general fund.

Mr. Camacho: Currently, the budget law states that whatever taxes we collect whether it's prior year, any fiscal year, or current year it's basically put into the general fund about 25-26% of that is put into efficiency fund for refunds and then later on rolled over to the income tax reserve funds. If you're asking where it goes, it's appropriated by law already. It is basically whatever we collect, DOA takes that money, puts it into the efficiency income tax refund on all taxes collected, later then rolled onto the income tax refund for payment of income tax refunds. This has been a practice for many years.

Senator San Nicolas: I'm not a big fan of 'because it's been happening we're going to keep doing it.' Basic question: In a current fiscal year, we're mixing current fiscal year money with money that we've collected that was due in prior fiscal years. We're mixing it all together.

Mr. Camacho: I believe that's been the practice for so many years. Like you said, you never know when that receivables going to be collected and when the revenues are projected they look at the last five years, and they look at those receivables at the same time. It's been a practice that is included in the income tax that goes directly to the general fund.

Chairman Vicente Pangelinan. Thank you very much. This concludes the testimony on Bill No. 89-32. There being no additional individuals to present any additional testimony, this Committee will continue to remain open for the acceptance of any additional information or public testimony on the bill discussed. You can submit those testimonies to my office directly on Soledad Avenue, as well as the Guam Legislature or through any of the electronic processes either email at office@senben.com or through our website at senbenp.com

This hearing is adjourned.

III. FINDINGS & RECOMMENDATIONS

The Committee on Appropriation, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land, hereby reports Bill No. 89-32 (COR) with the recommendation Report out only.

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 89-32 (LOP)		
Introduced by:	Michael F.Q. San Nicolas $(\mathcal{N}_{\mathbb{Z}}^{\sim})$	
•	2:	

AN ACT TO *ADD* A *NEW* ARTICLE 17 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE RESPONSIBLE RESERVE FUND.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Short Title. This Act *shall* be cited as the "Responsible
- 3 Reserve Fund Act."
- 4 Section 2. Legislative Findings and Intent. I Liheslaturan Guåhan
- 5 finds that the annual budgets of the government of Guam are based upon
- 6 projected revenues.
- 7 I Liheslaturan Guåhan further finds that revenues from prior fiscal
- 8 years' accounts receivable and interest and penalties from collections items
- 9 of the Department of Revenue and Taxation are unallocated cash resources.
- 10 I Liheslatura further finds that these unallocated cash resources
- 11 become discretionary spending resources that make up for budget
- 12 shortfalls, subsidizing the practice of poor spending practices, poor
- 13 collections, or both.

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1	I Linesiatura finas that these unaffocated cash resources must be spen
2	prudently on non-recurring expense items and investments in capital
3	improvement projects and durable goods with extended useful lives, to
4	maximize the return on investment.
5	Therefore, it is the intent of I Liheslaturan Guåhan to set aside
6	unpredictable sources of revenue, including prior fiscal years' accounts
7	receivable and interest and penalties on collections items of the
8	Department of Revenue and Taxation, by adding a new Article 17 to Chapter
9	22, Title 5, Guam Code Annotated.
10	Section 3. Responsible Reserve Fund. A new Article 17 is hereby
11	added to Chapter 22, Title 5, Guam Code Annotated, to read:
12	"ARTICLE 17
13	RESPONSIBLE RESERVE FUND
14	
15	§ 221701. Creation.
16	§ 221702. Separate Fund and Bank Account.
17	§ 221703. Administration of the Responsible Reserve Fund.
18	§ 221704. Expenditures from the Responsible Reserve Fund.
19	§ 221705. Annual Audit.
20	
21	§ 221701. Creation.
22	There is hereby created, separate and apart from all other funds of the
23	government of Guam, a fund known as the Responsible Reserve Fund.

- The Responsible Reserve Fund shall not be commingled with the
- 3 General Fund or any other funds of the government of Guam and shall be
- 4 maintained in a separate bank account, administered by the Director of the
- 5 Department of Administration in accordance with this Article.

6 § 221703. Administration of the Responsible Reserve Fund.

- 7 Unless otherwise provided by law or prevented by contract, the
- 8 following shall be deposited or transferred into the Responsible Reserve
- 9 Fund:

1

- 10 (a) all collections by the Department of Revenue and Taxation of prior
- 11 fiscal years' accounts receivable; and
- 12 (b) all interest and penalties from collections items of the Department
- of Revenue and Taxation.

14 § 21704. Expenditures from the Responsible Reserve Fund.

- 15 (a) Expenditure from the Responsible Reserve Fund may be
- 16 authorized by legislative appropriation only when an equal or greater
- amount of money is held in the Fund. Expenditures from the Responsible
- 18 Reserve Fund *shall* be limited to payments toward:
- (1) court-ordered amounts owed by the government of Guam;
- 20 (2) prior fiscal years' contractual obligations outstanding and
- 21 payable;
- 22 (3) prior fiscal years' accrued and unpaid wages due to
- 23 government of Guam employees;

1	(4) prior fiscal years' merit pay bonuses accrued and unpaid;
2	(5) the procurement of medical supplies for the Guam
3	Memorial Hospital Authority;
4	(6) education expenses to comply with the Adequate Education

- (6) education expenses to comply with the Adequate Education Act;
- (7) capital improvement projects with an estimated useful life of five (5) or more years, for agencies dealing with education, health, public safety or services for individuals with disabilities;
- (8) procurement of durable goods with an estimated useful life of five (5) or more years, for agencies dealing with education, health, public safety or services for individuals with disabilities; and/or
- (9) advanced prepayment of existing debt obligations of the government of Guam as defined by bond covenants, municipal lease agreements, or financial institution loan provisions."
- (b) The Responsible Reserve Fund *shall* not be subject to *I Maga'lahen Guåhan's* transfer authority or any other law allowing use or transfer of special funds. Revenues to and expenditures from the Responsible Reserve Fund are restricted to only those authorized by *I Liheslaturan Guåhan* in subsequent Acts. *All* interest and investment earnings of the Responsible Reserve Fund *shall* remain in the Fund until appropriated and expended pursuant to subsection (b) of this Section.
- 22 § **221705**. Annual Audit.

The Office of Public Accountability *shall* perform an annual audit of the Responsible Reserve Fund and the compliance of the Director of the Department of Administration with the expenditure of such funds within the Responsible Reserve Fund in accordance with the administration and exclusive purposes of this Article. Said audit *shall* include, but is not limited to, the revenues to the Responsible Reserve Fund and the expenditures from the Responsible Reserve Fund. The OPA shall prepare and provide a written report of compliance no later than seventy-five (75) days after the end of the fiscal year to *I Måga'lahen Guåhan* and to the Speaker of *I Liheslaturan Guåhan*."



Mina'trentai Dos na Liheslaturan Guahan 32nd GUAM LEGISLATURE

Senator Vicente "ben" Cabrera Pangelinan

COMMITTEE ON APPROPRIATIONS, PUBLIC DEBT, LEGAL AFFAIRS, RETIREMENT, PUBLIC PARKS, RECREATION, HISTORIC PRESERVATION AND LAND

Tuesday May 14, 2013 Bill No. 89 SIGN UP SHEET

NAME	ADDRESS	PHONE	EMAIL	WRITTEN	ORAL	SUPPO Yes	ORT No
Anthony RIAZ	DOA	4751234				165	110
Anthony BLAZ John Caudo	ler-TAX	3(2)4					
Jekn Handro	Ver- /AX						

324 W. Soledad Ave. Hagatna, Guam 96910 Ph. 473-4236 Fax. 473-4238 Email: senbenp@guam.net



Mina'trentai Dos na Liheslaturan Guahan 32nd GUAM LEGISLATURE

Senator Vicente "ben" Cabrera Pangelinan

COMMITTEE ON APPROPRIATIONS, PUBLIC DEBT, LEGAL AFFAIRS, RETIREMENT, PUBLIC PARKS, RECREATION, HISTORIC PRESERVATION AND LAND

Tuesday May 14, 2013 Bill No. 89 SIGN UP SHEET

NAME	ADDRESS	PHONE	EMAIL	WRITTEN	ORAL	SUPPORT Yes N	T lo
John Camacho	DLT				V		

324 W. Soledad Ave. Hagatna, Guam 96910 Ph. 473-4236 Fax. 473-4238 Email: senbenp@guam.net



Eddie Baza Calvo Governor Ray Tenorio Lieutenant Governor

Department of Administration

(DIPATTAMENTON ATEMENSTRASION)
DIRECTOR'S OFFICE
(UFISINAN DIREKTOT)

Post Office Box 884 Hagatña, Guam 96932 Tel: (671) 475-1101/1250 - Fax: (671) 477-6788



Benita A. Manglona
Director
Anthony C. Blaz
Deputy Director

May 14, 2013

The Honorable Vicente C. Pangelinan Chairman, Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land I Mina' Trentai Dos Na Liheslaturan Guåhan 324 W. Soledad Ave. Hagatña, Guam 96910

RE: Bill 89-32

Buenas yan Håfa Adai Senator Pangelinan:

Thank you for the opportunity to comment on Bill 89-32.

AN ACT TO ADD A NEW ARTICLE 17 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE RESPONSIBLE RESERVE FUND.

I understand the intent of Bill 89-32 and I applaud Senator San Nicolas for looking for ways to identify revenue sources. However, I strongly disagree with its purpose and feel that the passing of Bill 89-32 will produce more harm than good. This bill serves to limit the ability to manage the finances of the government of Guam. For many years our local government has been plagued with shortfalls in expected revenue collections and inappropriate expenses (such as court orders, inappropriate power shortfalls, Oracle retirement payments (the Oracle payments that DOA has remitting are the retirement contribution differences between what was payable in the DOA Oracle FSM System and what was reflected as a receivable in the Retirement Fund's system. Retirement Fund would not allow any employee to retire unless DOA settles all outstanding remittances including the Oracle differences. These differences are verified and approved by the Chief Payroll Officer before payments are made.), etc) which draw from the same revenue pool. This bill restricts the financial management team's ability to provide basic services to the island's community. This may have damaging effects on credit ratings and existing bond indentures.

These are the reasons this bill will not work:

Section 2. Legislative Findings and Intent

*May 14, 2013 Testimony Bill 89-32 Page 2

In paragraph 2 of this section, it notes that the interest and penalties from collections are unallocated cash resources. I do not believe this to be correct. These revenues are included in Income Taxes under the section Interest & Penalties in the Monthly Revenue report submitted to the legislature. It would be incorrect to say that these revenues are unallocated when they are and have been for many years. Likewise, I must disagree with paragraph 4 of this section based on the above.

§221703. Administration of the Responsible Reserve Fund

As written, the Bill requires that *all* collections made by DRT's collection branch for accounts receivables, interest, and penalties will be deposited or transferred into the new fund. From an accounting standpoint, this would be an accounting nightmare to implement. We will have to simultaneously be running two systems to account for these transactions. The receivables at DRT and the receivables per the financial statements are totally different. The receivables reported on the financial statements are per GASB33 and the receivables at DRT are outstanding receivables based on their tax assessment. Those numbers are always substantially higher because they are measured under different parameters. GASB 33 is based on actual subsequent cash collected within 90 days of the fiscal year end. Thus, cash collected for the first 90 days of the new fiscal year are treated as revenues for the preceding year. With this in mind, it will be very difficult to reconcile the accounting receivable and the DRT receivable as required in subsection (a) and (b) of this section.

When revenue is projected, it is based on actual collections from the last three years and adjusted for organic growth. We found this to be a very conservative approach.

These alleged unallocated revenues are already factored and accounted for in our projection of revenues. If you are going to take this revenue stream away from the general fund, then we suggest that you also reduce the projected tax revenues from the FY2013 appropriation bill. All this legislation is doing is restricting funds that are already used as the bases for the general fund expenditures. In essence, you are using the one source of funds to pay for two different expenditures. This bill does the following: If you collect 10 dollars in "accounts receivables" you are spending \$20 in expenditures. The impact of this would be deficit spending, thus creating an unbalanced budget.

§21704 Expenditures from Responsible Reserve Fund

These items are already incorporated in the existing laws. This whole bill presumes that we will collect more revenues then projected by the Legislature. The current law requires that any funds above the projections are to be used for these items, thus, this provision is duplicating current laws.

In General:

An important point to remember is that unallocated cash resources are only realized at the end of the fiscal year and at the same time realize and recognize all liabilities and reallocate available funding accordingly. Restricting the financial management team's ability to address these *May 14, 2013 Testimony Bill 89-32 Page 3

liabilities can translate to the shutdown of operations. This Administration has held the line on spending in an effort to reduce our long-term and unpaid liabilities such as those identified in §21704. Let us do our job. In tough times people need to be given the flexibility to address challenges. Further restricting the ability to meet these needs raises the probability of failure. It is the people of Guam who will suffer the most.

For these reasons, we are not in support of this bill as it will ultimately not accomplish what its intended for. I want to thank Senator San Nicolas for his efforts.

Senseramente,

BENITA A. MANGLONA

COMMITTEE ON RULES

155 Hesler Place, Hagâtña, Guam 96910 • www.guamlegislature.com
E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547
Senator

Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER

Senator Thomas C. Ada Vice Chairperson Assistant Majority Leader

Senator Vicente (Ben) C. Pangelinan Member

Speaker Judith T.P. Won Pat, Ed.D. Member

Senator Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

> Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member

Certification of

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature

Waiver of

Fiscal Note Requirement

This is to certify that the Committee on Rules submitted to the Bureau of Budget and Management Research (BBMR) a request for a fiscal note, or applicable waiver, on BILL NO. 89-32(COR) - "AN ACT TO ADD A NEW ARTICLE 17 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE RESPONSIBLE RESERVE FUND." – on April 15, 2013. COR hereby certifies that BBMR confirmed receipt of this request on April 15, 2013 at11:23 A.M.

COR further certifies that a response to this request was not received. Therefore, pursuant to 2 GCA §9105, the requirement for a fiscal note, or waiver thereof, on Bill 89-32 (COR) to be included in the committee report on said bill, is hereby waived.

Certified by:

Senator Rory J. Respicio

Chairperson, Committee on Rules

May 28, 2013

Date

COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagatña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio

CHAIRPERSON

MAIORITY LEADER

Senator

Thomas C. Ada VICE CHAIRPERSON

ASSISTANT MAIORITY LEADER

Senator

Vicente (Ben) C. Pangelinan

Member

Speaker

Judith T.P. Won Pat, Ed.D.

Member

Senator

Dennis G. Rodriguez, Jr.

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Frank Blas Aguon, Jr.

Member

Senator

Michael F.Q. San Nicolas

Member

Senator

V. Anthony Ada Member

MINORITY LEADER

Senator

Aline Yamashita

Member

April 15, 2013

MEMORANDUM

To:

Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje

Legislative Legal Counsel

From:

Senator Rory J. Respicio

Majority Leader & Rules Chair

Subject:

Referral of Bill No. 89-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my re referral

of Bill No. 89-32(COR).

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be

forwarded to all members of I Mina'trentai Dos na Liheslaturan Guåhan.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

I Mina'Trentai Dos Na Liheslaturan Guahan Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES
89-32	Michael F.Q. San	AN ACT TO ADD A NEW ARTICLE 17 TO	04/12/13,	04/15/13	Committee on			Fiscal Notes
(COR)	Nicolas	CHAPTER 22, TITLE 5, GUAM CODE	2:45pm		Appropriations,			Requested
		ANNOTATED, RELATIVE TO THE			Public Debt, Legal			4/15/13
		RESPONSIBLE RESERVE FUND.		30° 44	Affairs, Retirement,			
					Public Park,			
					Recreation, Historic			
				110	Preservation, and			
					Land			

COMMITTEE ON RULES Mina'trentai Dos na Liheslaturan Guahan • The 32nd Guam Legislature

155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAIORITY LEADER

April 15, 2013

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAIORITY LEADER

VIA FACSIMILE (671) 472-2825

Senator Vicente (Ben) C. Pangelinan Member

John A. Rios Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

Speaker Judith T.P. Won Pat, Ed.D. Member

RE: Request for Fiscal Note - Bill Nos. 88-32(COR), and 89-32(COR)

Senator Dennis G. Rodriguez, Jr. Member

Håfa Adai Mr. Rios:

Vice-Speaker Benjamin J.F. Cruz Member

Transmitted herewith is a listing of I Mina'trentai Dos na Liheslaturan Guåhan's most recently introduced bill. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bill.

Legislative Secretary Tina Rose Muña Barnes Member

Si Yu'os ma'åse' for your attention to this matter.

Senator Frank Blas Aguon, Jr. Member

Very Truly Yours, Copy J. Kespicis

Senator Michael F.Q. San Nicolas Member

Senator Rory J. Respicio Chairperson, Committee on Rules

Senator V. Anthony Ada Member MINORITY LEADER

Attachments

Senator Aline Yamashita Member

Cc: Clerk of the Legislature

Bill Nos.	Sponsor	Title
88-32 (COR)	M.F.Q. San Nicolas	AN ACT TO AMEND §§ 3207 AND 3309 AND TO ADD A NEW §§ 3207.1 AND 3207.2 OF CHAPTER 3 TITLE 11 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE REGULATION OF ALCOHOLIC BEVERAGE LICENSURE.
89-32 (COR)	M.F.Q. San Nicolas	AN ACT TO ADD A NEW ARTICLE 17 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE RESPONSIBLE RESERVE FUND.



Mary Maravilla <marymaravilla19@gmail.com>

Public Hearing - First Notice

Lisa Dames <cipo@guamlegislature.org>
To: PHrg Notice <phnotice@guamlegislature.org>

Tue, May 7, 2013 at 3:47 PM

See corrected date.

Hafa Adai.

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land will hold a public hearing on Tuesday, May <u>14</u>, 2013 beginning at 2:00 pm in the Guam Legislature Public Hearing room. To review the bills, on the attached agenda please move your curser over the bill number. The following is on the agenda.

Para Komfitmasion:

(Confirmation Hearing)

Mr. John Z. Arroyo, Member, Guam Land Use Commission

Priniponi Siha:

(Bills)

Bill No. 15-32 (COR) – Introduced by Senator Tina Muna Barnes: An Act to Rezone Lot No. 3, Tract 1942, in the Municipality of Barrigada from Single-Family Dwelling (R-1) to Multiple-Family Dwelling (R-2).

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Bill No. 55-32 (COR) – Introduced by Senator Vicente Pangelinan: An Act Relative to Transfer of the Title of Ownership of Lot No. 1NEW-1, Block No. 2, Tract 1427 located in the Municipalities of Barrigada and Dededo from the Guam International Airport Authority to the Chamorro Land Trust Commission.

Bill No. 104-32 (COR) – Introduced by Senator Vicente Pangelinan: An Act Relative to Transfer of the Title of Ownership of Lot No 7, NEW, Block No. 1, Tract 1427 Located in the Municipalities of Tamuning, Tiyan From the Guam International Airport Authority to the Chamorro Land Trust Commission.

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Bill No. 95-32 (COR) – Introduced by Speaker Judith T. Won Pat: An Act to Appropriate the sum of Three Million One Hundred Thousand Dollars (\$3,1000,000.00) Escheated to the General Fund, pursuant to §21116 of Chapter 21, Division 2, Title 5 Guam Code Annotated, for the Purpose of Supporting Unfunded Government of Guam obligations.

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I Mina'trentai Dos na Liheslaturan Guåhan

Senator Vicente (ben) Cabrera Pangelinan (D)

May 7, 2013

Memorandum

To:

All Senators

From:

Senator Vicente (ben) Cabrera Pangelinan

Re:

Public Hearing – FIRST NOTICE

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land will conduct a public hearing beginning at 2:00m on Tuesday, May 14, 2013 at the Guam Legislature's Public Hearing Room.

The following is the agenda:

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Mr. John Z. Arroyo, Member, Guam Land Use Commission

Priniponi Siha: (Bills)

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Chairman
Committee on Appropriations,
Public Debt, Legal Affairs,
Retirement, Public Parks,
Recreation, Historic Preservation
and Land

Member Committee on Education, Public Libraries and Women's Affairs

Member Committee on General Government Operations and Cultural Affairs

Member Committee on Municipal Affairs, Tourism, Housing and Hagåtña Restoration and Development Authority

Member Committee on Health & Human Services, Health Insurance Reform, Economic Development and Senior Citizens

Member Committee on Aviation, Ground Transportation, Regulatory Concerns and Future Generations Memo to Senators May 14, 2013 Page 2

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Lisa Dames <cipo@guamlegislature.org>

Public Hearing - First Notice

Lisa Dames <cipo@guamlegislature.org>

Tue, May 7, 2013 at 3:22 PM

To: news@k57.com, news@guampdn.com, Sabrina Salas <sabrina@kuam.com>, Jason Salas <jason@kuam.com>, Mindy Aguon <mindy@kuam.com>, nick@kuam.com, Ken Quintanilla <kenq@kuam.com>, Krystal Paco <krystal@kuam.com>, Josh Tyquiengco <jtyquiengco@k57.com>, clynt@k57.com, Betsy Brown <betsy@k57.com>, Kevin Kerrigan <kevin@k57.com>, gerry@mvguam.com, Jon Anderson <editor@mvguam.com>, joy@mvguam.com, louella@mvguam.com, rgibson@k57.com, ALICIA PEREZ <aliciaperez69@hotmail.com>, Alicia Perez <perezksto@gmail.com>, Gaynor Daleno <gdumat-ol@guampdn.com>, slimtiaco@guampdn.com, Oyaol Ngirairikl <odngirairikl@guampdn.com>, Jerick Sablan <jpsablan@guampdn.com>, life@guampdn.com

Hafa Adai,

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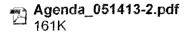
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Lisa Dames

Chief of Staff

I MINA'TRENTAI DOS NA LIHESLATURAN GUAHAN
Senator Vicente (ben) Cabrera Pangelinan
Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land.
(671) 473-4236 (office)
(671) 473-4238 (fax)
senbenp.com
www.guamlegislature.org





I Mina Teratta Den na Laberdataran Gudham Sent GUAM LEGISLAYURE Sentate Vacuute (ben.) Caburara Pangellinan Omonime on Appropriation, Public Evite, Legal Affairs, Retreatment, Public Parks, Retreatment Biotecke Prone ration, and Land

PERSONAL PERSONAL

gi Milmon, gi diha 64 gi Miyu, 2012 Remediny, May 64, 2012

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> nios den gi dunquam di tule/he G:00 PM;

> > SHEETE NA

Face Aminification:

Mr. John Z. Arreyn, Womber, Geore Land the Commission

Presignani Silter (Billie)

this No. 15-22 (IIII) - introduces in Senator Tow Wars burrers for Act to Receive Let No. 5, Ford 1945, In the Managastry of Australia from Engin Carolly Executing (F-II) to Multiplic Family Execting (F-2).

\$57 No. 50-32" (CDR) - Interdicent by Sengtiv Michael Levitions An Act to Bill a flow field-from (Fiber 2).

GGZ SECHENIES Addition to Technique of Book and Benedictal, to Amend 25 GGZ SECHEL, 25 GGZ SECHEL
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\$27 for \$5-22 (CDH) - Introduced by Secular Monito Purpolesar. As Act Salidies to Secular of the THE of Ownership of Lot No. 10020-1, Stock No. 2. Sect 1627 Accord to the Mantagorithin of Salidies and Particle for the Secular Section of Section 1627 According to the Mantagorithin of Section 1627 According to the Section 1627 According

this to, 156-22 (CDI) - Introduced to Secutor Vicento Paractican de Art Relative to Transfer of the 18th of Symmetries of Lat No. 7, NEX Block No. 1, South NCT Located in the Mantisposition of Securing, There from the South International Names Authority to the December Land Touris Commission.

Bill No. 26-27 (CDF) - Introduced to Special Method Ser Messles. As Auf to Aft a New Artefu N5 is Chepter 22, NGs 5, Green Code Americand, Andalese to the Semperation Reserve Parel.

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Bill No. W-32 (CIN) - Introduced by Sprother Jurith I Nov Ful An Art to Appropriate the eart of Street Million Gree Humboul Streets of Schools (Schools and Appropriate to the General Sund, personnel to \$25794 of Chapter 21, Greetsen 2, Side 5 Sector Code Americand, for the Purpose of Supporting Informatic Septembers of Sector obligations.

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EMina trentar Dos na Libeslaturan Guáhan 32nd GUAM LEGISEALURE Senitor Vicente (ben) Cabrera Pangelinan Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

INEKUNGOK PUPBLEKO (PUBLIC HEARING)

gi Måttes, gi diha 14 gi Måyu, 2013) Tuesday, May 14, 2013

Kuåtton Inekungok Pupbleko gi I Liheslaturan Guåhan (Guam Legislature Public Hearing Room)

alas dos gi despues di talo'âni (2:00 PM) TAREHA (AGENDA)

Para Komfitmasion: (Confirmation Hearing)

Mr. John Z. Arroyo, Member, Guam Land Use Commission

Priniponi Siha:

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Senator Viorate (ben) Cabrera Pangelinan Committee on Appropriation, Public Date, Logal Affairs, Reservation, Public Parks, Restration, Historic Preservation, and Land

> MORUMODE PUPELOAD (PUBLIC RESIDEO)

gi Milmen, gi ditu 14 gi Miyu, 2012 Tuenday, May 14, 2013

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Mr. Julie 2: Arrays, Wortley, Score Land Dor Commission

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\$M No. 32-32 (CDR) - Introduced by Souther Mounts Paraptican: An Art Satisfies to Transfer of the Tille of Generality of Let No. 1922b S, Block No. 2, Seed 1427 acceled in the Municipalities of Starragetic and Debuts from the Court International Argent Sudbortly to the Chamorie Land Triod Commission.

All Sic. 156-27 (CBI) — introduced to Senator Womile Purgolinars do Act betaffice to Transfer of the Title of Senarating of Leff to 7. ACM, Black No. 5, Senat India Legislation to the Municipalities of Tomoring, Type from the Geom International Appent Authority to the Chamoria Land Treat Commission.

Bill No. 39-32 (CDT) – introduced by Specifier Michael San Mucleo. An Act to Atil a New Article 17 to Diopter 20, Title 5, Guerr-Gode Annolated, McIddon to the Responsible Reserve Parts.

\$80 No. 196-22 (£3) — Introduced by Epocher Judith War Part for Act to Sets a New York (in £5) 198 of Couples 24, Execute 2, True 3, Goorn Code Amenticles, Relative to Resporting the Deposit of Uncharact or Deposit lips Referred Checks Into the Become Tax Settled Reserva Fand.

\$10 No. No. 10 (CDE) - Introduced by Species Judich I. Not Pall for Act to Appropriate the name of These Million Date Number Transmist Deliver \$5.500c. (CC) Delivered to the General Fund, pursuant to \$25000 at Chapter 25, Discuss 2, STE a Game Code American, for the Purpose of Supporting Sectional Concentrated Concentrated Section Administration Concentrated Section Administration Concentrated Section (Companies).

\$11 No. 40-22 (LS) - Netrobood by Senator Demin Bellisper As Act to Appropriate Available Fuelt from the Game Sortistal Highway Fuel to Exception and Provides Cartain Capital Improvement Projects, Published Notice Equipment Needed to the Organizated of Public Merica for Rood Withpeller and Point the Department of Senamo and Senator's Transaction Processing System.

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Lisa Dames <cipo@guamlegislature.org>

PUBLIC HEARING - SECOND NOTICE

Lisa Dames <cipo@guamlegislature.org>
To: PHrg Notice <phnotice@guamlegislature.org>

Fri, May 10, 2013 at 2:12 PM

Hafa Adai,

The Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation and Land will hold a public hearing on Tuesday, May 7, 2013 beginning at 2:00 pm in the Guam Legislature Public Hearing room. To review the bill number, please move your curser over the bill number. The following is on the agenda.

Para Komfitmasion:

(Confirmation Hearing)

Mr. John Z. Arroyo, Member, Guam Land Use Commission

Priniponi Siha:

(Bills)

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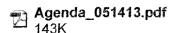
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PUBLIC HEARING - SECOND NOTICE

Lisa Dames <cipo@guamlegislature.org>

Fri, May 10, 2013 at 2:10 PM

To: news@k57.com, news@guampdn.com, Sabrina Salas <sabrina@kuam.com>, Jason Salas <jason@kuam.com>, Mindy Aguon <mindy@kuam.com>, nick@kuam.com, Ken Quintanilla <kenq@kuam.com>, Krystal Paco <krystal@kuam.com>, Josh Tyquiengco <jtyquiengco@k57.com>, clynt@k57.com, Betsy Brown <betsy@k57.com>, Kevin Kerrigan <kevin@k57.com>, Jon Anderson <editor@mvguam.com>, gerry@mvguam.com, joy@mvguam.com, louella@mvguam.com, rgibson@k57.com, ALICIA PEREZ <aliciaperez69@hotmail.com>, Alicia Perez <perezksto@gmail.com>, Gaynor Daleno <gdumat-ol@guampdn.com>, slimtiaco@guampdn.com, Oyaol Ngirairikl <odngirairikl@guampdn.com>, Jerick Sablan <jpsablan@guampdn.com>, life@guampdn.com

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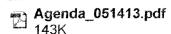
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I Mina'trentai Dos na Liheslaturan Guåhan 32nd GUAM LEGISLATURE

Senator Vicente (ben) Cabrera Pangelinan

Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

INEKUNGOK PUPBLEKO (PUBLIC HEARING)

gi Måttes, gi diha 14 gi Måyu, 2013 Tuesday, May 14, 2013

Kuåtton Inekungok Pupbleko gi I Liheslaturan Guåhan (Guam Legislature Public Hearing Room)

alas dos gi despues di talo'âni (2:00 PM)

> TAREHA (AGENDA)

Para Komfitmasion: (Confirmation Hearing)

Mr. John Z. Arroyo, Member, Guam Land Use Commission

Priniponi Siha: (Bills)

Bill No. 15-32 (COR) – Introduced by Senator Tina Muna Barnes: An Act to Rezone Lot No. 3, Tract 1942, in the Municipality of Barrigada from Single-Family Dwelling (R-1) to Multiple-Family Dwelling (R-2).

Bill No. 92-32 (COR) – Introduced by Senator Michael Limtiaco: An Act to Add a New Sub-Item (1) to 21 GCA §61103(q), Relative to Defining a Bed and Breakfast; to Amend 21 GCA §61305, 21 GCA §61306, and 21 GCA §61307, Relative to Adding a Bed and Breakfast to the list of Uses Permitted and Conditional Uses allowed in an R1, R2 and Commercial Zone.

Bill No. 55-32 (COR) — Introduced by Senator Vicente Pangelinan: An Act Relative to Transfer of the Title of Ownership of Lot No. 1NEW-1, Block No. 2, Tract 1427 located in the Municipalities of Barrigada and Dededo from the Guam International Airport Authority to the Chamorro Land Trust Commission.

Bill No. 104-32 (COR) – Introduced by Senator Vicente Pangelinan: An Act Relative to Transfer of the Title of Ownership of Lot No 7, NEW, Block No. 1, Tract 1427



I Mina'trentai Dos na Liheslaturan Guåhan 32nd GUAM LEGISLATURE

Senator Vicente (ben) Cabrera Pangelinan Committee on Appropriations, Public Debt, Legal Affairs, Retirement, Public Parks, Recreation, Historic Preservation, and Land

Located in the Municipalities of Tamuning, Tiyan From the Guam International Airport Authority to the Chamorro Land Trust Commission.

Bill No. 89-32 (COR) – Introduced by Senator Michael San Nicolas: An Act to Add a *New* Article 17 to Chapter 22, Title 5, Guam Code Annotated, Relative to the Responsible Reserve Fund.

Bill No. 100-32 (LS) – Introduced by Speaker Judith Won Pat: An Act to Add a New Item (e) to §21116 of Chapter 21, Division 2, Title 5, Guam Code Annotated, Relative to Requiring the Deposit of Unclaimed or Unpaid Tax Refund Checks into the Income Tax Refund Reserve Fund.

Bill No. 95-32 (COR) – Introduced by Speaker Judith T. Won Pat: An Act to Appropriate the sum of Three Million One Hundred Thousand Dollars (\$3,1000,000.00) Escheated to the General Fund, pursuant to §21116 of Chapter 21, Division 2, Title 5 Guam Code Annotated, for the Purpose of Supporting Unfunded Government of Guam obligations.

Bill No. 97-32 (LS) — Introduced by Senator Dennis Rodriguez: An Act to Appropriate Available Funds from the Guam/Territorial Highway Fund to Designate and Prioritize Certain Capital Improvement Projects, Purchase Heavy Equipment Needed by the Department of Public Works for Flood Mitigation and Fund the Department of Revenue and Taxation's Transaction Processing System.

Bill No. 79-32 (COR) – Introduced by Speaker Judith Won Pat: An Act to Amend §106119(K) of Chapter 106, Title 11, Guam Code Annotated, Relative to Authorizing the Transfer of Dormant and Unclaimed Bank Account Funds from the Treasurer of Guam to the Guam Housing Corporation's Housing Trust Fund.

Yanggen un nisisita espesiåt na setbisio put fabot ågang i Ifisinan Senadot ben pangelinan gi 473-Yanggen un nisisita espesiåt na setbision, put fabot ågang i Ifisinan Sinadot Vicente (ben) Cabrera Pangelinan gi 473-4236/7. Yanggen un nisisita kopian i priniponi siha ginen este na tareha, hålom gi i uepsait i Liheslaturan Guåhan gi www.guamlegislature.com Yanggen para un na'hålom testigu-mu, chule' para i ifisinan-måmi gi 324 West Soledad Avenue gi iya Hagåtña, pat guatto gi i Kuatton Katta gi i Liheslatura, pat faks gi 473-4238, patsino imel gi office@senbenp.com Este na nutisiu inapåsi nu i fendon gubetnamento.

If you require any special accommodations, auxiliary aids or other special services or for further information, please call the Office of Senator Vicente (ben) Cabrera Pangelinan at 473-4236/7. For copies of any of the Bills listed on this agenda, you may log on to the Guam Legislature's website at www.guamlegislature.com Testimonies may be submitted directly to our office at 324 West Soledad Avenue in Hagåtña or at the Mail Room of the Guam Legislature, via fax at 473-4238, or via email at office @senbenp.com

COMMITTEE ON RULES

I Mina'trentai Dos na Liheslaturan Guåhan • The 32nd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio Chairperson Majority Leader

April 15, 2013

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

VIA FACSIMILE (671) 472-2825

Senator Vicente (Ben) C. Pangelinan Member

John A. Rios
Director
Bureau of Budget & Management Research
P.O. Box 2950

Speaker Judith T.P. Won Pat, Ed.D. Member

Hagåtña, Guam 96910

Senator Dennis G. Rodriguez, Jr.

Håfa Adai Mr. Rìos:

Vice-Speaker Benjamin J.F. Cruz Member

Member

Transmitted herewith is a listing of *I Mina'trentai Dos na Liheslaturan Guåhan's* most recently introduced bill. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bill.

RE: Request for Fiscal Note - Bill Nos. 88-32(COR), and 89-32(COR)

Legislative Secretary Tina Rose Muña Barnes Member

Si Yu'os ma'åse' for your attention to this matter.

Senator Frank Blas Aguon, Jr. Member

Romy J. Respicio

Very Truly Yours,

Senator Michael F.Q. San Nicolas Member

Senator Rory J. Respicio *Chairperson, Committee on Rules*

Senator V. Anthony Ada Member

Attachments

MINORITY LEADER

Cc: Clerk of the Legislature

Senator Aline Yamashita Member 图 5 圖 =

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Bill Nos.	Sponsor	Title
88-32 (COR)	M.F.Q. San Nicolas	AN ACT TO AMEND §§ 3207 AND 3309 AND TO ADD A NEW §§ 3207.1 AND 3207.2 OF CHAPTER 3 TITLE 11 OF THE GUAM CODE ANNOTATED, RELATIVE TO THE REGULATION OF ALCOHOLIC BEVERAGE LICENSURE.
89-32 (COR)	M.F.Q. San Nicolas	AN ACT TO ADD A NEW ARTICLE 17 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE RESPONSIBLE RESERVE FUND.

COMMITTEE ON RULES



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Senator Rory J. Respicio CHAIRPERSON MAIORITY LEADER

April 15, 2013

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

Senator

Vicente (Ben) C. Pangelinan Member

Speaker

Judith T.P. Won Pat, Ed.D.

Member

Senator

Dennis G. Rodriguez, Jr. Member

> Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muña Barnes Member

Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator
V. Anthony Ada
Member
MINORITY LEADER

Senator Aline Yamashita Member

MEMORANDUM

To: Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje

Legislative Legal Counsel

From: Senator Rory J. Respicio

Majority Leader & Rules Chair

Subject: Referral of Bill No. 89-32(COR)

As the Chairperson of the Committee on Rules, I am forwarding my re referral of Bill No. 89-32(COR).

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Dos na Liheslaturan Guåhan*.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'os Ma'åse!

Attachment

I MINA'TRENTAI DOS NA LIHESLATURAN GUÅHAN 2013 (FIRST) Regular Session

Bill No. 89-32 (LOP)	
	Notice of the control
Introduced by:	Michael F.Q. San Nicolas
J	
	₩

AN ACT TO *ADD* A *NEW* ARTICLE 17 TO CHAPTER 22, TITLE 5, GUAM CODE ANNOTATED, RELATIVE TO THE RESPONSIBLE RESERVE FUND.

1 BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 **Section 1. Short Title.** This Act *shall* be cited as the "Responsible
- 3 Reserve Fund Act."
- 4 Section 2. Legislative Findings and Intent. I Liheslaturan Guåhan
- 5 finds that the annual budgets of the government of Guam are based upon
- 6 projected revenues.
- 7 I Liheslaturan Guåhan further finds that revenues from prior fiscal
- 8 years' accounts receivable and interest and penalties from collections items
- 9 of the Department of Revenue and Taxation are unallocated cash resources.
- 10 I Liheslatura further finds that these unallocated cash resources
- 11 become discretionary spending resources that make up for budget
- 12 shortfalls, subsidizing the practice of poor spending practices, poor
- 13 collections, or both.

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l	I Liheslatura finds that these unallocated cash resources must be spent
2	prudently on non-recurring expense items and investments in capital
3	improvement projects and durable goods with extended useful lives, to
4	maximize the return on investment.
5	Therefore, it is the intent of I Liheslaturan Guåhan to set aside
6	unpredictable sources of revenue, including prior fiscal years' accounts
7	receivable and interest and penalties on collections items of the
8	Department of Revenue and Taxation, by adding a new Article 17 to Chapter
9	22, Title 5, Guam Code Annotated.
10	Section 3. Responsible Reserve Fund. A new Article 17 is hereby
11	added to Chapter 22, Title 5, Guam Code Annotated, to read:
12	"ARTICLE 17
13	RESPONSIBLE RESERVE FUND
14	
15	§ 221701. Creation.
16	§ 221702. Separate Fund and Bank Account.
17	§ 221703. Administration of the Responsible Reserve Fund.
18	§ 221704. Expenditures from the Responsible Reserve Fund.
19	§ 221705. Annual Audit.
20	
21	§ 221701. Creation.
22	There is hereby created, separate and apart from all other funds of the
23	government of Guam, a fund known as the Responsible Reserve Fund.

1 § 221702. Separate Fund and Ba

- The Responsible Reserve Fund shall not be commingled with the
- 3 General Fund or any other funds of the government of Guam and shall be
- 4 maintained in a separate bank account, administered by the Director of the
- 5 Department of Administration in accordance with this Article.

6 § 221703. Administration of the Responsible Reserve Fund.

- 7 Unless otherwise provided by law or prevented by contract, the
- 8 following shall be deposited or transferred into the Responsible Reserve
- 9 Fund:
- 10 (a) *all* collections by the Department of Revenue and Taxation of prior
- 11 fiscal years' accounts receivable; and
- 12 (b) all interest and penalties from collections items of the Department
- 13 of Revenue and Taxation.

14 § 21704. Expenditures from the Responsible Reserve Fund.

- 15 (a) Expenditure from the Responsible Reserve Fund may be
- 16 authorized by legislative appropriation only when an equal or greater
- amount of money is held in the Fund. Expenditures from the Responsible
- 18 Reserve Fund *shall* be limited to payments toward:
- 19 (1) court-ordered amounts owed by the government of Guam;
- 20 (2) prior fiscal years' contractual obligations outstanding and
- 21 payable;
- 22 (3) prior fiscal years' accrued and unpaid wages due to
- 23 government of Guam employees;

1 (4) prior	fiscal years	s' merit pa	v bonuses	accrued a	ınd unı	paid:
-				,			~,

- (5) the procurement of medical supplies for the Guam Memorial Hospital Authority;
- (6) education expenses to comply with the Adequate Education Act;
- (7) capital improvement projects with an estimated useful life of five (5) or more years, for agencies dealing with education, health, public safety or services for individuals with disabilities;
- (8) procurement of durable goods with an estimated useful life of five (5) or more years, for agencies dealing with education, health, public safety or services for individuals with disabilities; and/or
- (9) advanced prepayment of existing debt obligations of the government of Guam as defined by bond covenants, municipal lease agreements, or financial institution loan provisions."
- (b) The Responsible Reserve Fund *shall* not be subject to *I Maga'lahen Guåhan'*s transfer authority or any other law allowing use or transfer of special funds. Revenues to and expenditures from the Responsible Reserve Fund are restricted to only those authorized by *I Liheslaturan Guåhan* in subsequent Acts. *All* interest and investment earnings of the Responsible Reserve Fund *shall* remain in the Fund until appropriated and expended pursuant to subsection (b) of this Section.
- 22 § **221705.** Annual Audit.

1 The Office of Public Accountability shall perform an annual audit of 2 the Responsible Reserve Fund and the compliance of the Director of the Department of Administration with the expenditure of such funds within 3 the Responsible Reserve Fund in accordance with the administration and 4 5 exclusive purposes of this Article. Said audit shall include, but is not 6 limited to, the revenues to the Responsible Reserve Fund and the 7 expenditures from the Responsible Reserve Fund. The OPA shall prepare 8 and provide a written report of compliance no later than seventy-five (75) 9 days after the end of the fiscal year to I Måga'lahen Guåhan and to the Speaker of I Liheslaturan Guåhan." 10